

## Message Text

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ACTION EUR-25

INFO OCT-01 ADP-00 EURE-00 CIAE-00 DODE-00 PM-07 INR-10

L-03 NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-15 USIA-12

NEA-10 TRSE-00 MBFR-03 SAJ-01 ACDA-19 OMB-01 IO-13

NIC-01 RSR-01 /137 W

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P R 271657 Z JUN 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC PRIORITY 5945

INFO AMEMBASSY BELGRADE

AMEMBASSY BUCHAREST

AMEMBASSY BUDAPEST

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

AMEMBASSY PRAGUE

AMEMBASSY SOFIA

AMEMBASSY WARSAW

USMISSION BERLIN

USMISSION NATO BRUSSELS

C O N F I D E N T I A L SECTION 01 OF 02 BONN 09213

E. O. H11652; GDS

TAGS: PFOR, GW, WB, BU, RO, HU

SUBJECT: EAST EUROPEAN INTEREST IN CONSULATES GENERAL  
IN WEST BERLIN

REF: A) BERLIN 1081; B) BONN 9073; C) BUDAPEST 2397;

D) BONN 8052; E) SOFIA 645; F) BONN 7167

SUMMARY: AT ITS JUNE 26 MEETING, THE BONN GROUP HELD  
FULL DISCUSSION OF PROBLEM OF RESPONDING TO INITIATIVES  
BY ROMANIANS, HUNGARIANS AND BULGARIANS ON ESTABLISHMENT  
OF CONSULATES GENERAL IN WEST BERLIN. THE CONSENSUS WAS  
TO REMAIN FLEXIBLE ON THE ROMANIAN QUESTION, AWAITING  
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DEVELOPMENTS FROM AND AFTER CURRENT CEAUCESCU VISIT TO BONN, AND TO ATTEMPT TO RESOLVE THE ROMANIAN APPLICATION BEFORE ACTING ON THE HUNGARIAN AND BULGARIAN REQUESTS. END SUMMARY.

1. THE FONOFF REP ( BLECH) SAID FRG HAD NO DEFINITE IDEA NOW OF ROMANIAN PLANS TO FOLLOW UP THEIR PREVIOUS APPLICATION ( REF B). BLECH SAID ROMANIANS MIGHT WELL NOT YET HAVE NAME OF FUTURE CONSUL GENERAL IN MIND, SO ACCREDITATION ISSUE MIGHT NOT ARISE DURING CURRENT CEAUCESCU VISIT. HE DID CONFIRM THAT THE ROMANIANS ARE TRYING TO ESTABLISH A CLEAR LINK BETWEEN THEIR CONSULATE GENERAL IN WEST BERLIN AND CONSULAR PROTECTION OF WEST BERLINERS IN ROMANIA BY FRG EMBASSY IN BUCHAREST, NOTING THAT ROMANIANS HAVE PROPOSED AN EXCHANGE OF LETTERS WHICH WOULD BRING INTO EFFECT FRG CONSULAR PROTECTION RIGHTS ONLY WHEN ALLIES APPROVE ROMANIAN CG. THE FRG, BLECH SAID, IS TRYING TO RESIST THIS. THE FONOFF IS NOW WORKING ON DRAFT LETTERS WHICH IT HOPES COULD BE EXCHANGED EITHER DURING CEAUCESCU VISIT OR AS A RESULT OF IT. FONOFF VIEW IS THAT ROMANIANS COULD SAY THEY HAVE NO OBJECTION TO FRG CONSULAR PROTECTION OF WEST BERLINERS IN ROMANIA, BUT GERMANS WOULD PREFER TO AVOID ANY EXCHANGE WHICH IMPLIES A CONTRACTUAL RELATIONSHIP: FRG WOULD LIKE TO FEEL ITS RIGHT TO SUCH CONSULAR PROTECTION IS ALREADY OPERATIONAL, BASED ON THE ALLIED AUTHORIZATION TO REPRESENT THE INTERESTS OF WEST BERLIN ABROAD EXCEPT ON MATTERS AFFECTING SECURITY AND STATUS.

2. H BLECH SAID HE THOUGHT HIS AUTHORITIES COULD ALSO AGREE TO ROMANIANS SAYING THEY DID NOT OBJECT TO CONSULAR PROTECTION OF WEST BERLINERS BY FRG IN EXPECTATION OF THE ACCREDITATION OF A ROMANIAN CONSUL GENERAL IN WEST BERLIN. BLECH SAID THIS MIGHT PROVIDE A SATISFACTORY FACE- SAVING DEVICE FOR THE ROMANIANS, WHILE PRESERVING FRG AIMS, PROVIDED IT BECAME IMMEDIATELY EFFECTIVE.

3. FOR ITS PART, BLECH SAID, THE FRG COULD SAY IT GDS

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ACTION EUR-25

INFO OCT-01 ADP-00 EURE-00 CIAE-00 DODE-00 PM-07 INR-10

L-03 NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-15 USIA-12

NEA-10 TRSE-00 MBFR-03 SAJ-01 ACDA-19 OMB-01 IO-13

NIC-01 RSR-01 /137 W  
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P R 271657 Z JUN 73  
FM AMEMBASSY BONN  
TO SECSTATE WASHDC PRIORITY 5946  
INFO AMEMBASSY BELGRADE  
AMEMBASSY BUCHAREST  
AMEMBASSY BUDAPEST  
AMEMBASSY LONDON  
AMEMBASSY MOSCOW  
AMEMBASSY PARIS  
AMEMBASSY PRAGUE  
AMEMBASSY SOFIA  
AMEMBASSY WARSAW  
USMISSION BERLIN  
USMISSION NATO BRUSSELS

C O N F I D E N T I A L SECTION 02 OF 02 BONN 09213

WELCOMED THE ROMANIAN INTENT TO APPLY TO THE COMPETENT  
AUTHORITIES FOR ESTABLISHMENT OF A CONSULATE GENERAL IN  
WEST BERLIN. IT WAS DECIDED TO AWAIT FURTHER DEVELOP-  
MENTS BEFORE PROCEEDING, BUT ALLIES AGREED THEY COULD BE  
FLEXIBLE IF ROMANIANS ATTEMPT TO INTRODUCE NON-  
SUBSTANTIVE CHANGES IN THE APPLICATION PROCEDURE.

4. THE DISCUSSION THEN TURNED TO THE NOTES PRESENTED BY  
THE HUNGARIANS AND BULGARIANS IN BUDAPEST AND SOFIA.  
WHILE ALLIED AND FRG REPS AGREED THAT NO CHANGE IN PRO-  
CEDURES SHOULD BE PROPOSED AT THIS TIME, IT WAS THOUGHT  
POSSIBLE THAT APPLICATIONS COULD BE SUBMITTED TO ALLIED  
EMBASSIES IN SOFIA AND BUDAPEST, IT BEING MADE CLEAR  
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THAT ALLIED EMBASSIES WERE SIMPLY FORWARDING THE  
MATERIAL TO THEIR COLLEAGUES IN BONN SINCE BULGARIA AND

HUNGARY DO NOT YET HAVE DIPLOMATIC RELATIONS WITH FRG. THE UK REP ASKED IF IT WOULD NOT BE BETTER TO AWAIT THE OUTCOME OF THE ROMANIAN QUESTION; HE SAID ALLIES MIGHT BE IN AWKWARD POSITION OF TRYING TO MAINTAIN PROCEDURES VIS- A- VIS BULGARIANS AND HUNGARIANS AT THE SAME TIME ROMANIANS MIGHT HAVE ACHIEVED SLIGHT CHANGES IN THOSE PROCEDURES. ALLIES AGREED THIS WAS IMPORTANT CONSIDERATION AND ASKED BLECH TO CHECK WITH HIS AUTHORITIES FOR VIEWS ON TIMING OF ALLIED EMBASSIES' RESPONSES IN SOFIA AND BUDAPEST. BLECH AGREED TO DO SO.

5. COMMENT: WE CONTINUE TO AGREE WITH FLEXIBLE APPROACH FRG HAS ADVOCATED IN DEALING WITH THE ROMANIAN APPLICATION. WE ALSO AGREE WITH USBER ( REF A) THAT THERE SEEMS TO BE GOOD REASON TO AWAIT CONCLUSION OF NEGOTIATIONS WITH THE ROMANIANS BEFORE RESPONDING TO BULGARIAN AND HUNGARIAN NOTES.  
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\*\*\* Current Handling Restrictions \*\*\* n/a

\*\*\* Current Classification \*\*\* CONFIDENTIAL

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:**  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 27 JUN 1973  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** boyleja  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1973BONN09213  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GDS  
**Errors:** n/a  
**Film Number:** n/a  
**From:** BONN  
**Handling Restrictions:** n/a  
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**Legacy Key:** link1973/newtext/t19730628/aaaajnsd.tel  
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**Office:** ACTION EUR  
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**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 4  
**Previous Channel Indicators:**  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** 73 BERLIN 1081, 73 BONN 9073, 73 BUDAPEST 2397, 73 BONN 8052, 73 SOFIA 645, 73 BONN 7167  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** boyleja  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 13 AUG 2001  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <13-Aug-2001 by shawdg>; RELEASED <13-Aug-2001 by willialc>; APPROVED <14-Sep-2001 by boyleja>  
**Review Markings:**

Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** <DBA CORRECTED> jms 980225  
**Subject:** EAST EUROPEAN INTEREST IN CONSULATES GENERAL IN WEST BERLIN  
**TAGS:** PFOR, BU, HU, RO  
**To:** BELGRADE  
BUCHAREST  
BUDAPEST  
EUR  
LONDON  
MOSCOW  
PARIS

PRAGUE  
SECSTATE WASHDC

**Type:** TE

**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005